# THE CORPS REGULATORY PROGRAM AND LAND DISTURBING ACTIVITIES

#### Adam F. White

Piedmont Section, Regulatory Branch, Savannah District, US Army Corps of Engineers

Trusted Partners Delivering Value, Today and Tomorrow





US Army Corps of Engineers
BUILDING STRONG®







#### **Discussion Topics**



- Program Overview
- Corps Jurisdiction
- Is it Regulated?



#### **CORPS REGULATORY JURISDICTION**



**BUILDING STRONG** 

#### Section 9, Rivers and Harbors Act (RHA) of 1899 (33 USC 401):

A permit is required for the construction of bridge, causeway, dam or dike across any "navigable water of the United States."

#### Section 10 of the RHA of 1899 (33 USC 403):

Prohibits the unauthorized obstruction or alteration of any "navigable water of the United States."

#### Section 404 of the Clean Water Act (33 USC 1344):

Prohibits the discharge of dredged or fill material into all "waters of the United States, including wetlands" without obtaining a permit from the Corps of Engineers.



# RHA Navigable Waters Above the Georgia Fall-line



- Chattahoochee River below Gainesville
- Tallapoosa River
- Coosawattee River below Ellijay
- Conasauga River
- Toccoa River
- South & West Chickamauga Creeks
- Coosa River & Oostanaula River (but NOT Etowah)
- Corps Lakes Lanier, Hartwell and Carters Lake (but NOT Allatoona)
- TVA Lake Blue Ridge (but NOT Nottely or Chatuge)



# Section 404 of the Clean Water Act



- To restore and maintain the chemical, physical and biological integrity of the waters of the U.S.
- Requires that you obtain a permit from the Regulatory Branch for the discharge of dredged or fill material in any water of the U.S., including wetlands.



#### Section 404 of the Clean Water Act



**BUILDING STRONG** 

#### **Definitions:**

#### High Tide Line:

shoreward limit of Corps jurisdiction for all tidal waters (Section 404 regulated activities); intersection of land and water at the maximum height reached by a rising tide.





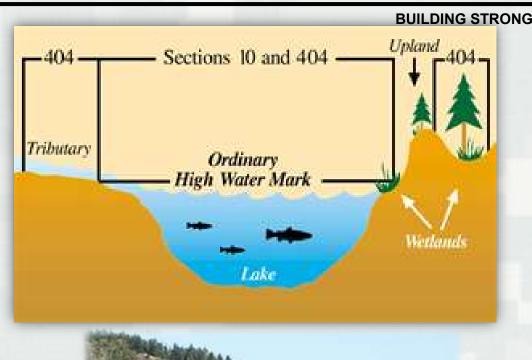


#### Section 404 of the Clean Water Act



#### **Definitions:**

**Ordinary High** Water: shoreward limit of Corps jurisdiction for all non-tidal waters; line on the shore of streams and lakes established by the normal fluctuations in the water level.







# Activities regulated as a "discharge of fill material"



BUILDING STRONG

- Material that has the effect of:
  - Replacing any portion of a water of the U.S. with dry land; or
  - Changing the bottom elevation of any portion of a water of the U.S.



 Fill material includes: Rock, Sand, Soil, Clay, Plastics, Construction debris, Wood chips, Overburden from excavation, or Materials used to create any Structure in waters of the US.



# Activities regulated as a "discharge of dredged material"



- mechanized land clearing
- grading
- excavation (with associated discharge)



**Trenching in wetlands** 



# Activities Regulated under Section 404









#### What requires a Section 404 Permit?\*



**BUILDING STRONG** 

- Placement of fill material
- Slab-on-grade foundations
- Most road construction
- Dam construction and Impoundment
- Levee and dike construction
- Mechanized land clearing
- Grading and landscaping
- Certain pile-supported structures

\*In other words, most projects involving the placement of fill, structures or dredged material into waters.



#### **Waters of the United States**

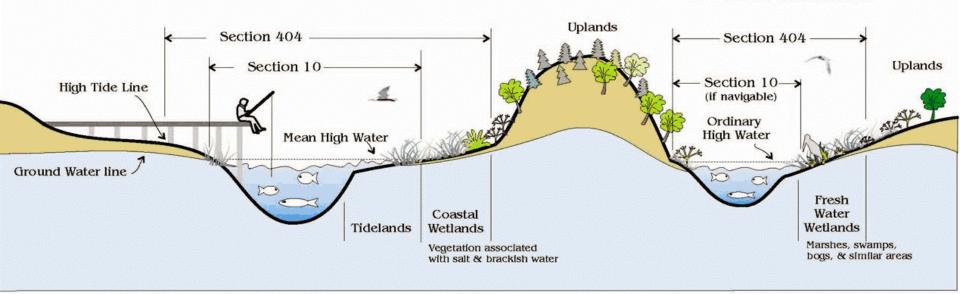


**BUILDING STRONG** 

#### Corps of Engineers Regulatory Jurisdiction

**Tidal Waters** 

Fresh Waters



#### Section 103

Ocean Disposal of Dredged Material

Ocean discharges of dredged material

#### Section 404

Discharge of Dredged or Fill Material (all waters of the U.S.)

All filling activities, utility lines, outfall structures, road crossings, beach nourishment, riprap, jetties, some excavation activities, etc.

#### Section 10

All Structures and Work (navigable waters)

Dreding, marinas, piers, wharves, floats, intake / outtake pipes, pilings, bulkheads, ramps, fills, overhead transmission lines, etc.

of regulated activities

Typical examples



#### What are Wetlands?







# Wetland Definition - 33 CFR 328.3(c)(4)



**BUILDING STRONG** 

Those areas <u>inundated or saturated</u> by surface or ground water at a frequency and duration to support, and that under normal circumstances do support, a prevalence of <u>vegetation</u> adapted for life in saturated <u>soil conditions</u>. Wetlands generally include marshes, swamps, bogs, and similar areas.



#### **Wetlands – Three Parameter Method**



**BUILDING STRONG** 

1) Hydrology

2) Hydrophytic Vegetation

3) Hydric Soils





# 1987 Wetlands Delineation Manual & Regional Supplement



http://www.usace.army.mil/Missions/Civil-

BUILDING STRONG

Works/Regulatory-Program-and-Permits/reg\_supp/

ERDC/EL TR-12-

Environmental Laboratory



Wother'ds Research Program Technical Report Y-87-1 (on-line edition)

Corps of Engineers Wetlands Delineation Manual

by Environmental Laboratory

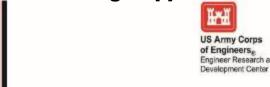






January 1987 - Final Report
Special For Patric Returns, Description in Cornella





Westends Regulatory Assistance Program

Regional Supplement to the Corps of Engineers Wetland Delineation Manual: Eastern Mountains and Piedmont Region (Version 2.0)

U.S. Army Corps of Engineers

April 2012



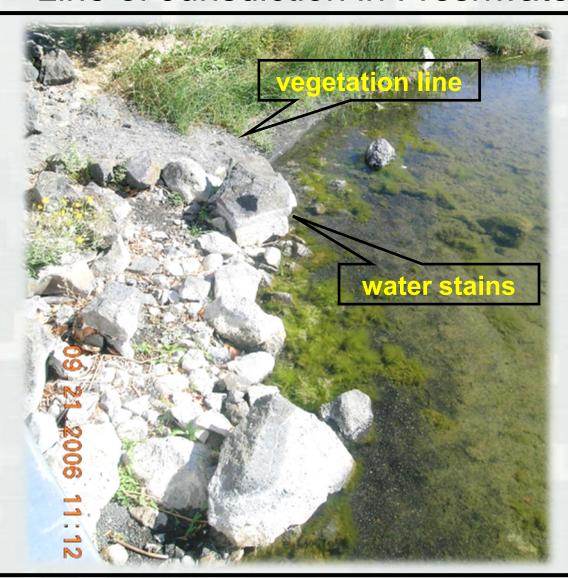
Approved for mettle releases: distribution is unlimited.



#### **Ordinary High Watermark**

#### Line of Jurisdiction in Freshwater







# Ordinary High Watermark (OHWM)







#### **Characteristics of an OHWM**



Regulatory Guidance Letter (RGL) 05-05

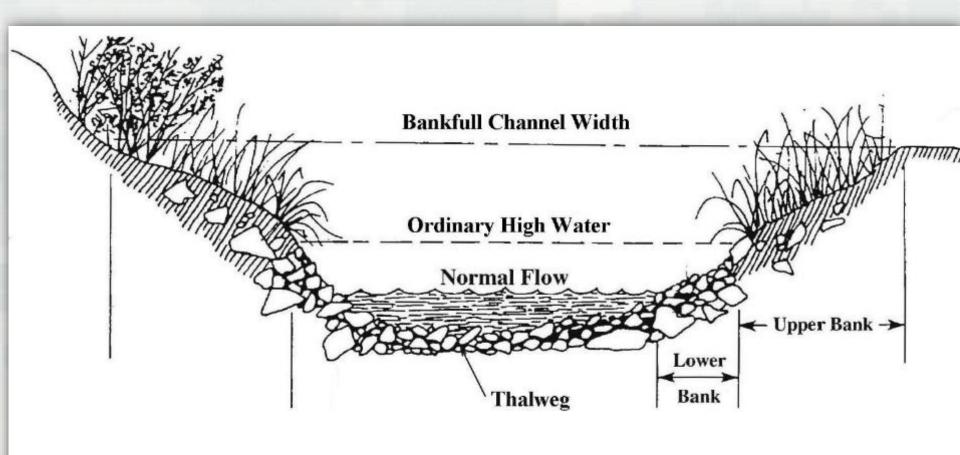
- Clear, natural line impressed on the bank
- Changes in the character of soil
- Shelving
- Vegetation matted down, bent, or absent
- Leaf litter disturbed or washed away
- Sediment deposition
- Water staining
- The presence of litter and debris
- Destruction of terrestrial vegetation
- The presence of wrack line
- Sediment sorting
- Scour
- Multiple observed or predicted flow events
- Abrupt change in plant community





#### **Typical Stream Cross-Section**







#### **Stream Bed and Bank**



- The bed is the physical confine of the normal water flow.
- The stream banks are the lateral channel margins during all but flood stage.





#### **Intermittent or Perennial?**



**BUILDING STRONG** 

Perennial Stream Definition: "has flowing water year-round during a typical year. The water table is located above the stream bed for most of the year. Groundwater is the primary source of water for stream flow. Runoff from rainfall is a supplemental source of water for stream flow".

Source: Federal Register, January 6, 2017



### Intermittent or Perennial?



**BUILDING STRONG** 

Intermittent Stream Definition: "has flowing water during certain times of the year, when groundwater provides water for stream flow. During dry periods, intermittent streams may not have flowing water. Runoff from rainfall is a supplemental source of water for stream flow"

Source: Federal Register, January 6, 2017



### What about Ephemeral?



**BUILDING STRONG** 

Ephemeral Stream Definition: "An ephemeral stream has flowing water only during, and for a short duration after, precipitation events in a typical year. Water table is located below ephemeral stream beds year-round. Groundwater is not a source of water for the stream. Runoff from rainfall is the primary source of water for stream flow."

Source: Federal Register, January 6, 2017



#### What about Ephemeral?





- Is a gully/erosional feature in the landscape ephemeral?
- No consistent OHWM present
- Typically not indicated as a channel on USGS or Soil Survey
- Typically found in headwaters landscape position



### **Permitting**



- There is no minimum threshold for impacts –
   ASSUME ALL FILLS REQUIRE A PERMIT
- There are some regulated activities that do not require an application be submitted prior to construction
- To be on the safe side, we encourage communication with our office on ALL potentially regulated activities and include this requirement on your plan checklists



### **Temporary Work**



- Determine if any temporary work will be required
  - Staging area for equipment or materials
  - Road crossings (culverts/rock fords)
  - Coffer dams; Wetland mats
- Capture temporary work in permit
  - Include in permit drawings
  - For NWPs, determine if NWP 33 (Temporary Construction, Access, and Dewatering) is needed



### **Activity Regulated by Corps?**





Trusted Partners Delivering Value, Today and Tomorrow



# **Enforcement: Confirming a Violation**



- 1. Is the area jurisdictional?
- 2. Is the activity regulated? (discharge of fill?)
- 3. Was the activity authorized?



Trusted Partners Delivering Value, Today and Tomorrow



#### **Common Enforcement Questions**



- Who turned me in?
- I know who turned me in!
- Are ducks more important than people?
- This is a mosquito/rat infested dump!
- What harm have I done?
- This is my land...Can't I do what I want?
- It's not my land...I'm just the contractor!
- Can I just finish working/filling, today?
- What will happen if I don't stop work?
- Can/will I be prosecuted?
- Will I be fined?
- Will I have to remove the fill/restore?
- The Mayor said it was OK to work.
- Why are you singling me out?





#### Filling in Floodplain



- Is this a "Section 404" Discharge?
- Is the Filled Area

   a Jurisdictional

   Water of the U.S.?
- If so, where is the wetland boundary?









Trusted Partners Delivering Value, Today and Tomorrow





("Point-source Discharge")



Trusted Partners Delivering Value, Today and Tomorrow





("Point-source Discharge")



Trusted Partners Delivering Value, Today and Tomorrow





("Point-source Discharge")







("Point-source Discharge")



Trusted Partners Delivering Value, Today and Tomorrow





("Point-source Discharge")



Trusted Partners Delivering Value, Today and Tomorrow





("Point-source Discharge")



Trusted Partners Delivering Value, Today and Tomorrow





("Point-source Discharge")



Trusted Partners Delivering Value, Today and Tomorrow



## Erosion Control BMPs and Corps Regulation



- Streambank Stabilization placement of structures below the ordinary high water mark
- Check Dam not to be placed in live streams
- Channel Stabilization stabilizing streambanks permitted, but no more than immediate outlet protection typically allowable
- Stream Diversion Channel for temporary dewatering during installation of drainage structures in streams



#### Erosion Control BMPs and Corps Regulation



- Gabion typically used for stabilizing along streambanks in order to backfill uplands lost to severe erosion
- Grade Stabilization Structure similar to outlet protection when placed within waters
- Rock Filter Dam not to be placed in live streams
- Temporary Sediment Basin not to be placed in live streams; proposal to convert to permanent facility considered major impact



#### Erosion Control BMPs and Corps Regulation



- Temporary Sediment Trap similar to temporary BUILDING STRON dewatering basin for dredged spoil stockpile; design to avoid re-entry of dredge water into waterbody
- Temporary Stream Crossing can be permitted provided affected area restored to pre-construction conditions following removal
- Turbidity Curtain commonly used in maintenance dredging operations and in "wet" crossings of streams
- Topsoiling commonly associated with temporary sidecasting of topsoil for utility line crossings in wetlands
- Vegetated Waterway or Stormwater Conveyance
   Channel alteration of natural streams requires a permit



# **Summary Points**



- The Corps regulates activities involving both obstruction of navigation and the placement of fills or structures within jurisdictional wetlands/waters.
- The Corps first determines the location of all jurisdictional wetlands/waters within the work area, then emphasizes avoidance and minimization of impacts.
- The Corps permitting program considers the nature and the scale of the activities within wetlands/waters.
- If in question of whether a permit may be required, contact the local Corps office <u>before</u> proceeding with the work.



#### Questions?



**BUILDING STRONG** 

Adam F. White

adam.f.white@usace.army.mil

Office: 678-422-2730



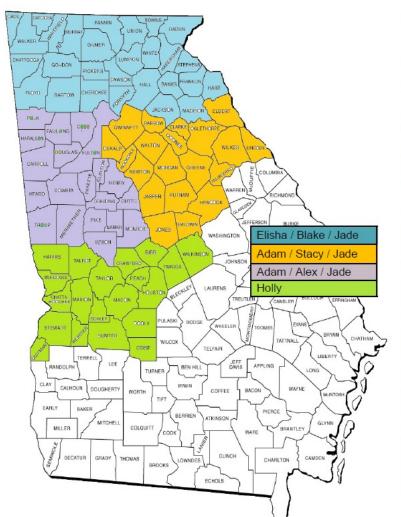
Trusted Partners Delivering Value, Today and Tomorrow



#### http://www.sas.usace.army.mil/Missions/Regulatory.aspx



#### **BUILDING STRONG**



Savannah District, Regulatory Branch, Piedmont Section

County Assignments—September 2018

1590 Adamson Parkway, Suite 200, Morrow, GA 30260

Contact	Title/Location	Phone Number
Edward Johnson	Section Chief	678-422-2722
Jan Solomon	Field Office Assistant	678-422-2735
Cindy Gill	Regulatory Program Tech	678-422-1715
Kevin Thames	Chief-Project Management	678-422-1981
Philip Shannin	Team Leader	678-422-2729
Adam White	Senior Project Manager	678-422-2730
Elisha Brannon	Senior Project Manager (Lake Lanier)	678-804-5226
Holly Ross	Senior Project Manager (Albany)	678-422-2727
Stacy Marshall	Project Manager	678-422-6571
Alex Meincke	Project Manager	678-422-2724
Blake Brannon	Project Manager	678-422-6570
Jade Bilyeu	Project Manager	678-422-6572
Joe Rivera (Interim)	GDOT SPM Management Section	678-422-2723
Maya Odeh-Adimah	GDOT PM MS	678-422-5731